

Assembly California Legislature Committee on Rules

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Monday, April 13, 2015 11:50 AM State Capitol, Room 3162

CONSENT AGENDA

Bill Referrals		
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Resolutions		
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Request to Add Urgency (<u>Clause</u>	
7. AB 1203 (Jones-Sawye.	.)Relative to Office of Emergency Services: property insurance surcharge.	Page 23

REFERRAL OF BILLS TO COMMITTEE

04/13/2015

Pursuant to the Assembly Rules, the following bills were referred to committee:

Committee
TRANS.
L. GOV.
TRANS.
RLS.



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Memo

To:

Rules Committee Members

From:

Mukhtar Ali, Bill Referral Consultant

Date:

4/10/15

Re:

Consent Bill Referrals

Since you received the preliminary list of bill referrals, the following measures have been added:

AB 1459

ACR 54

ACR 55



RE-REFERRAL OF BILLS

04/13/2015

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REFERRAL OF BILLS	
Assembly Bill No.	Committee:
<u>AB 57</u>	LOCAL GOVERNMENT
**AB 474	BUDGET
*AB 474	HUMAN SERVICES
**AB 525	BUSINESS AND PROFESSIONS
*AB 525	JUDICIARY
<u>AB 577</u>	NATURAL RESOURCES
<u>AB 802</u>	UTILITIES AND COMMERCE
<u>AB 884</u>	ELECTIONS AND REDISTRICTING
<u>AB 1189</u>	GOVERNMENTAL ORGANIZATION
<u>AB 1192</u>	PRIVACY AND CONSUMER PROTECTION
**AB 1461	ELECTIONS AND REDISTRICTING
*AB 1461	TRANSPORTATION



Assembly California Tegislature Committee on Rules RICHARD S. GORDON

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PATTY LOPEZ (D-ALT.) JAY OBERNOLTE (R-ALT.)

Memo

To:

Rules Committee Members

From:

Mukhtar Ali, Bill Referral Consultant

Date:

4/10/15

Re:

Consent Bill Re-referrals

Since you received the preliminary list of bill re-referrals there have been no changes.



AMENDED IN ASSEMBLY APRIL 8, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

Assembly Concurrent Resolution

No. 34

Introduced by Assembly Members Cooper and Cooley (Coauthor: Assembly Member McCarty)

February 25, 2015

Assembly Concurrent Resolution No. 34—Relative to the November 1984 anti-Sikh pogroms.

LEGISLATIVE COUNSEL'S DIGEST

ACR 34, as amended, Cooper. November 1984 anti-Sikh pogroms: remembrance.

This measure would remember those who lost their lives during the November 1984 anti-Sikh pogroms and massacre.

Fiscal committee: no.

- 1 WHEREAS, November 2014 marked the 30th 30 year
- 2 anniversary of the horrific anti-Sikh pogroms, which claimed the
- 3 lives of thousands of Sikhs throughout India in the first week of
- 4 November 1984; and
- 5 WHEREAS, Many Sikh lives were saved from the massacre by
- 6 compassionate Indians of all religious backgrounds, who put their
- 7 own lives at risk by providing shelter to their Sikh friends and
- 8 neighbors; and
- 9 WHEREAS, Sikhs were beaten with iron rods; forcibly shorn
- 10 of their hair, which Sikhs are religiously required to maintain uncut;
- 11 doused with kerosene; and set on fire; and

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 WHEREAS, Sikh women, many of whom lost their husbands, sons, and fathers during the pogroms, were gang raped and sexually assaulted by the attackers; and

WHEREAS, Sikh homes, businesses, and houses of worship (gurdwaras) were looted, damaged, and destroyed during the pogroms; and

WHEREAS, The pogroms resulted in the intentional destruction of many Sikh families, communities, homes, and businesses; and

WHEREAS, Eyewitnesses, journalists, and human rights activists have compiled evidence showing that government and law enforcement officials organized, participated in, and failed to intervene to prevent the killings through direct and indirect means; and

WHEREAS, Individuals and organizations throughout the world, recognizing the need for justice, continue to demand prosecution of those responsible for the November 1984 anti-Sikh pogroms; now, therefore, be it

Resolved by the Assembly of the State of California, the Senate thereof concurring, That the Legislature remember those who lost their lives during the November 1984 anti-Sikh pogroms and massacre; and be it further

Resolved, That the Chief Clerk of the Assembly transmit copies of this resolution to the author for appropriate distribution.

Date of Hearing: April 13, 2015

ASSEMBLY COMMITTEE ON RULES Richard Gordon, Chair ACR 34 (Cooper) – As Amended April 8, 2015

SUBJECT: November 1984 anti-Sikh pogroms: remembrance.

SUMMARY: The resolution asks for remembrance for those who lost their lives during the November 1984 anti-Sikh pogroms and massacre. Specifically, **this resolution** makes the following legislative findings:

- 1) November 2014 marked the 30th anniversary of the horrific anti-Sikh pogroms, which claimed the lives of thousands of Sikhs throughout India in the first week of November 1984.
- 2) Many Sikh lives were saved from the massacre by compassionate Indians of all religious backgrounds, who put their own lives at risk by providing shelter to their Sikh friends and neighbors.
- 3) Sikh homes, businesses, and houses of worship (gurdwaras) were looted, damaged, and destroyed during the pogroms; as well as the Sikh people being beaten with iron rods, forcibly shorn of their hair, which for religious reasons they require hair to remain uncut, set on fire, and many women were sexually assaulted.
- 4) Eyewitnesses, journalists, and human rights activists have compiled evidence showing that government and law enforcement officials organized, participated in, and failed to intervene to prevent the killings through direct and indirect means.
- 5) The pogroms resulted in the intentional destruction of many Sikh families, communities, homes and businesses.

FISCAL EFFECT: None

REGISTERED SUPPORT / OPPOSITION:

Support

None on file

Opposition

None on file

Analysis Prepared by: Nicole Willis / RLS. / (916) 319-2800

Introduced by Assembly Member Wood

March 23, 2015

Assembly Concurrent Resolution No. 51—Relative to West Nile Virus and Mosquito and Vector Control Awareness Week.

LEGISLATIVE COUNSEL'S DIGEST

ACR 51, as introduced, Wood. West Nile Virus and Mosquito and Vector Control Awareness Week.

This measure would declare the week of April 19, 2015, through April 25, 2015, as West Nile Virus and Mosquito and Vector Control Awareness Week.

Fiscal committee: no.

- WHEREAS, West Nile virus is a mosquito-borne disease that can result in debilitating cases of meningitis and encephalitis and
- death to humans, horses, avian species, and other wildlife; and
- 4 WHEREAS, In 2014, West Nile virus resulted in 29 human
- 5 deaths in California, a 93 percent increase over 2013, and 798
- 6 individual cases in 31 counties, nearly doubling the number of
- 7 cases during 2013, of which 543 developed neuroinvasive disease; 8 and
- 9 WHEREAS, The State Department of Public Health and the 10 federal Centers for Disease Control and Prevention predict West
- Nile virus will again pose a public health threat in California in
- 12 2015; and
- 13 WHEREAS, Adequately funded mosquito and vector control,
- 14 disease surveillance, and public awareness programs, coupled with

ACR 51 -2-

best management practices on public and private lands, are the best ways to prevent outbreaks of West Nile virus and other diseases borne by mosquitoes and other vectors; and

WHEREAS, Mosquitoes and other vectors, including, but not limited to, ticks, Africanized honeybees, rats, fleas, and flies, continue to be a source of human suffering, illness, and death, and a public nuisance in California and around the world; and

WHEREAS, Excess numbers of mosquitoes and other vectors spread diseases, reduce enjoyment of both public and private outdoor living spaces, reduce property values, hinder outdoor work, reduce livestock productivity, and have a negative impact on the environment; and

WHEREAS, As a result of the threat mosquitos posed to California's economic development and the health of its citizens, the Legislature enacted, in 1915, 100 years ago, the Mosquito Abatement Districts Act; and

WHEREAS, Professional mosquito and vector control based on scientific research has made great advances in safely reducing mosquito and vector populations and the diseases they transmit; and

WHEREAS, Established mosquito- and vector-borne diseases, such as plague, Lyme disease, flea-borne typhus, and encephalitis, and new and emerging vector-borne diseases, such as hantavirus, arenavirus, babesiosis, and ehrlichiosis, cause illness and sometimes death every year in California; and

WHEREAS, Two invasive mosquito species in California, Aedes albopictus, the Asian tiger mosquito, which was detected in southern California in 2011, and Aedes aegypti, the yellow fever mosquito, which was detected in central and northern California in 2013, and in southern California in 2014, are posing new public health threats due to their capability to transmit potentially deadly or debilitating diseases, such as dengue, yellow fever, and chikungunya, diseases that are not currently transmitted in California, as well as other encephalitis-causing viruses; and

WHEREAS, Mosquito and vector control districts throughout the State of California work closely with the United States Environmental Protection Agency and the State Department of Public Health to reduce pesticide risks to humans, animals, and the environment while protecting human health from mosquitoand vector-borne diseases and nuisance attacks; and -3- ACR 51

WHEREAS, Best management practices, emphasizing nonchemical approaches, have been developed to guide mosquito control that can significantly reduce mosquito populations for new development and on state and private lands; and

WHEREAS, The State Department of Public Health maintains information on how to eliminate risks from vectors at both www.cdph.ca.gov and www.westnile.ca.gov, which the public is encouraged to review; and

WHEREAS, The public's awareness of the health benefits associated with safe, professionally applied mosquito and vector control methods will support these efforts, as well as motivate the state and the public to eliminate mosquito and vector breeding sites on public and private property; and

WHEREAS, Educational programs have been developed to include schools, civic groups, private industry, and government agencies, in order to meet the public's need for information about West Nile virus, other diseases, and mosquito and vector biology and control; and

WHEREAS, Public awareness can result in reduced production of mosquitoes and other vectors on residential, commercial, and public lands by responsible parties, avoidance of the bites of mosquitoes and other vectors when the risk of West Nile virus and other disease transmission is high, detection of human cases of mosquito- and vector-borne diseases that may otherwise be misdiagnosed for lack of appropriate laboratory testing, and the formation of mosquito or vector control agencies where needed; and

WHEREAS, Public awareness can result in action to provide adequate funding for existing mosquito and vector control agencies or to create control agencies in areas where there are no existing controls; and

WHEREAS, West Nile Virus and Mosquito and Vector Control Awareness Week will increase the public's awareness of the threat of West Nile virus and other diseases and the activities of the various mosquito and vector research and control agencies working to minimize the health threat within California, and will highlight the educational programs currently available; and

WHEREAS, The Mosquito and Vector Control Association of California has designated the week of April 19 to April 25, 2015,

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inclusive, as West Nile Virus and Mosquito and Vector Control Awareness Week in the State of California; now, therefore, be it 3 Resolved by the Assembly of the State of California, the Senate 4 thereof concurring, That the Legislature hereby declares that the week of April 19 to April 25, 2015, inclusive, be designated as 5 West Nile Virus and Mosquito and Vector Control Awareness 7 Week; and be it further 8 Resolved, That the Chief Clerk of the Assembly transmit a copy of this resolution to the Governor, the State Public Health Officer, and the author for appropriate distribution.

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Date of Hearing: April 13, 2015

ASSEMBLY COMMITTEE ON RULES Richard Gordon, Chair

ACR 51 (Wood) - As Introduced March 23, 2015

SUBJECT: West Nile Virus and Mosquito and Vector Control Awareness Week.

SUMMARY: Declares the week of April 19, 2015, through April 25, 2015, as West Nile Virus and Mosquito and Vector Control Awareness Week. Specifically, **this resolution** makes the following legislative findings:

- 1) West Nile virus is a mosquito-borne disease that can result in debilitating cases of meningitis and encephalitis and death to humans, horses, avian species, and other wildlife.
- 2) In 2014, West Nile virus resulted in 29 human deaths in California and over 798 individuals in 31 counties tested positive for the virus, of which over 543 developed neuroinvasive disease.
- 3) The Department of Public Health and the federal Centers for Disease Control and Prevention predict West Nile virus will again pose a public health threat in California in 2015.
- 4) Adequately funded mosquito and vector control, disease surveillance, and public awareness programs, coupled with best management practices on public and private lands, are the best ways to prevent outbreaks of West Nile virus and other diseases borne by mosquitoes and other vectors.
- 5) Excess numbers of mosquitoes and other vectors spread diseases, reduce enjoyment of both public and private outdoor living spaces, reduce property values, hinder outdoor work, reduce livestock productivity, and have a negative impact on the environment.
- 6) The public's awareness of the health benefits associated with safe, professionally applied mosquito and vector control methods will support these efforts, as well as motivate the state and the public to eliminate mosquito and vector breeding sites on public and private property.
- 7) West Nile Virus and Mosquito and Vector Control Awareness Week will increase the public's awareness of the threat of West Nile virus and other diseases and the activities of the various mosquito and vector research and control agencies working to minimize the health threat within California, and will highlight the educational programs currently available.

FISCAL EFFECT: None

REGISTERED SUPPORT / OPPOSITION:

Support

Mosquito Vector Control Association of California (MVCAC)

Opposition

None on file

Analysis Prepared by: Nicole Willis / RLS. / (916) 319-2800



April 10, 2015

The Honorable Rich Gordon, Chair Assembly Rules Committee State Capitol, Room 3013 Sacramento, CA 95814

Re: ACR 51 (Woods) Mosquito Awareness Week Resolution POSITION: SUPPORT

Dear Assembly Member Gordon:

On behalf of our client, the Mosquito Vector Control Association of California (MVCAC), I write to express MVCAC's support for ACR 51 as the bill sponsor. The resolution declares the week of April 19, 2015 to April 25, 2015 as Mosquito Awareness Week.

The health issues associated with mosquito and vector outbreaks has been enhanced due to climate change. New breeds of mosquitos that previously could not survive year-round are making their presence known. Our members remain on high alert to control mosquitos carrying this West Nile virus disease and other new emerging vectors (i.e., Aedes aegypti - yellow fever mosquito and Aedes albopictus - Asian tiger mosquito).

ACR 51 will help bring public awareness to the threats of the West Nile virus_and seeks to inform the public about best management practices associated with controlling mosquitos and protection from mosquito borne diseases. This is particularly important and timely given the Department of Public Health's recent announcement that West Nile virus will be a threat to the public once again this year. For these reasons, we request your support for ACR 51 as it proceeds through the legislative process.

Sincerely,

Brian White

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Introduced by Assembly Member Eggman

April 6, 2015

House Resolution No. 15—Relative to California Thursday.

1 WHEREAS, April 23, 2015, is the statewide rollout of 2 "California Thursdays"; and

WHEREAS, "California Thursdays" is a collaboration between the Center for Ecoliteracy, participating school districts, and allied organizations to serve healthy, freshly prepared school meals made from California-grown food; and

WHEREAS, Forty-two innovative school districts that collectively serve over 250 million meals a year, including large and small rural, urban, and suburban school districts across California, have joined the "California Thursdays" network; and

WHEREAS, California agriculture leads the nation, its 80,500 farms and ranches received \$42.6 billion for their output in 2013, and its agricultural abundance comprises more that 400 commodities, including nearly one-half of United States-grown fruits, nuts, and vegetables; and

WHEREAS. "California Thursdays" will increase the procurement of California-grown food, and every dollar spent in the agriculture sector adds \$2.56 to the state's economy, according to a study from California State University, Fresno; and

WHEREAS, Children in California face chronic diet-related public health challenges, including food insecurity and childhood obesity, and the California Endowment states that improvements to the school food environment "are resulting in healthier behaviors

among students"; and 24

HR 15 -2-

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WHEREAS, Growing evidence demonstrates an association between nutrition and academic performance, and California children will benefit from understanding where their food comes from and how it reaches the table; and

WHEREAS, Understanding where food comes from and how it gets to the table encourages ecological knowledge and aligns with state and national education standards; and

WHEREAS, Research and local success stories indicate that improving food quality increases meal program participation and revenue; and

WHEREAS, "California Thursdays" is a bite-sized implementation program to improve school food systems in order to improve student health and academic achievement, local and state economies, and the environment, creating a "triple win"; and

WHEREAS, "California Thursdays" has received grants from the Department of Food and Agriculture, the United States Department of Agriculture Farm to School Program, and the California Endowment, along with major ongoing support from TomKat Charitable Trust; now, therefore, be it

Resolved by the Assembly of the State of California, That the Assembly proclaims April 23, 2015, as "California Thursday" in the State of California; commends the Center for Ecoliteracy and participating school districts for advancing student health and academic achievement, investing in California agriculture and California's economy, and benefiting the state's environment; and urges all California schools to participate in "California Thursdays"; and be it further

Resolved, That the Chief Clerk of the Assembly transmit copies of this resolution to the author for appropriate distribution.

Date of Hearing: April 13, 2015

ASSEMBLY COMMITTEE ON RULES Richard Gordon, Chair

HR 15 (Eggman) – As Introduced April 6, 2015

SUBJECT: California Thursday.

SUMMARY: Proclaims April 23, 2015, as California Thursday in the State of California. Specifically, **this resolution** makes the following legislative findings:

- 1) "California Thursday" is a collaboration between the Center for Ecoliteracy, participating school districts, and allied organizations to serve healthy, freshly prepared school meals made from California-grown food.
- 2) Forty-two innovative school districts across California, including small rural, urban, and suburban school districts; collectively serve over 250 million meals each year, have joined the "California Thursdays" network.
- 3) California agriculture leads the nation, its 80,500 farms and ranches received \$42.6 billion for their output in 2013, and its agricultural abundance comprises more than 400 commodities, including nearly one-half of United States-grown fruit, nuts, and vegetables.
- 4) Growing evidence demonstrates an association between nutrition and academic performance, and California children will benefit from understanding where their food comes from and how it reaches the table.
- 5) "California Thursdays" is a bite-sized implementation program to improve school food systems in order to improve student health and academic achievement, local and state economies, and the environment, creating a "triple win."

FISCAL EFFECT: None

REGISTERED SUPPORT / OPPOSITION:

Support

Center for Ecoliteracy

Opposition

None on file

Analysis Prepared by: Nicole Willis / RLS. / (916) 319-2800

CENTER FOR ECOLITERACY

at the DAVID BROWER CENTER
2150 ALLSTON WAY, SUITE 270 BERKELEY, CALIFORNIA 94704-1377
510.845.4595 www.ecoliteracy.org

April 10, 2015

Assemblymember Richard S. Gordon State Capitol, Room 3013 Sacramento, CA 95814

Re: Support for HR 15 – Relative to California Thursdays

Dear Assemblymember Gordon:

On behalf of the Center for Ecoliteracy Board of Directors and staff, please accept this letter in enthusiastic support of the proposed House Resolution No. 15 and the California Thursdays program it recognizes.

California Thursdays is a collaboration between the Center for Ecoliteracy and forty-two participating California public school districts to serve healthy, freshly prepared school meals made with California-grown food.

The program began with Oakland Unified School District in the 2013-14 school year. It was piloted statewide with fifteen school districts in October 2014 and proved so successful that the network of participating school districts grew to forty-two for the statewide rollout being held on April 23, 2015. California Thursdays has had many demonstrable impacts, including an increase in the procurement and serving of California-grown fruits and vegetables from small and mid-sized family farms by school districts across the state.

Furthermore, studies show benefits to student health and academic achievement from an increase in healthy school meals as well as positive impacts on local economies resulting from related program activities, as cited in the research paper created by the Center for Ecoliteracy, "Making the Case for Healthy, Freshly Prepared School Meals."

California Thursdays has received funding from the California Department of Food and Agriculture Specialty Crop Block Grant Program (Grant No. SCB13012) and USDA Farm to School Project Support Service Grant (Grant No. CN-F2S-SS-15-CA-01).

California Thursdays is worthy of your support.

We are grateful for your leadership in introducing House Resolution No. 15 to the California Assembly.

Sincerely,

Zenobia Barlow

Co-founder and Executive Director

Introduced by Senator Beall

(Principal coauthor: Assembly Member Ridley-Thomas)
(Coauthors: Senators Allen, Hueso, McGuire, Mendoza, Pan, and Pavley)

March 16, 2015

Senate Concurrent Resolution No. 32—Relative to Autism Awareness Month.

LEGISLATIVE COUNSEL'S DIGEST

SCR 32, as amended, Beall. Autism Awareness Month.

This measure would designate the month of April 2015 as Autism Awareness Month and would encourage residents to show support for autism awareness.

Fiscal committee: no.

- 1 WHEREAS, Autism is a pervasive developmental disorder
- 2 affecting the social, communication, and behavioral skills of those
- 3 affected by it; and
- 4 WHEREAS. More than 3.5 million Americans live with an
- 5 autism spectrum disorder; and
- 6 WHEREAS, More children are being diagnosed on the autism
- 7 spectrum than ever-before before, with diagnoses as high as one
- 8 in 68 births nationally; and
- 9 WHEREAS, Autism is the fastest-growing developmental
- 10 disability, and in this country the prevalence of autism in children
- 11 increased by 119.4 percent from 2000 to 2010; and

 $SCR 32 \qquad \qquad -2-$

WHEREAS, Only 16.8 percent of the population with disabilities is employed; and WHEREAS. There is no cure for autism, but it is

WHEREAS, There is no cure for autism, but it is well-documented that if individuals with autism receive treatment early in their lives, it is often possible for those individuals to lead significantly improved lives; and

WHEREAS, Individuals with autism often require a lifetime of specialized and community support services to ensure their health and safety, and to support families' resilience as they manage the psychological and financial burdens autism presents; now, therefore, be it

Resolved by the Senate of the State of California, the Assembly thereof concurring, That the Legislature designates the month of April 2015 as Autism Awareness Month and encourages residents to show support for autism awareness; and be it further

Resolved, That the Secretary of the Senate transmit copies of this resolution to the author for appropriate distribution.

Date of Hearing: April 13, 2015

ASSEMBLY COMMITTEE ON RULES Richard Gordon, Chair SCR 32 (Beall) – As Amended April 8, 2015

SENATE VOTE: 32-0

SUBJECT: Autism Awareness Month.

SUMMARY: Designates the month of April 2015 as Autism Awareness Month and encourages residents to show support for autism awareness. Specifically, **this resolution** makes the following legislative findings:

- 1) Autism is a pervasive development disorder affecting the social, communication, and behavioral skills of those affected.
- 2) More than 3.5 million Americans live with an autism spectrum disorder and more children are being diagnosed than ever before; with one in 68 births diagnosed nationally.
- 3) From 2000 to 2010, the prevalence of autism has increased by 119.4 percent making it the fastest-growing developmental disability in the country.
- 4) There is no cure for autism, but it is well documented that if individuals with autism receive treatment early in their lives, it is often possible for those individuals to lead significantly improved lives.
- 5) Individuals with autism often require a lifetime of specialized and community support services to ensure their health and safety, and to support families' resilience as they manage the psychological and financial burdens autism presents.

FISCAL EFFECT: None

REGISTERED SUPPORT / OPPOSITION:

Support

None on file

Opposition

None on file

Analysis Prepared by: Nicole Willis / RLS. / (916) 319-2800

AMENDED IN ASSEMBLY APRIL 6, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 1203

Introduced by Assembly Member Jones-Sawyer

February 27, 2015

An act to amend Section—8588.11 of 8685 of, and to add Sections 8587.3 and 8587.4 to, the Government Code, to add Section 16034 to the Insurance Code, and to repeal Chapter 1.5 (commencing with Section 4210) of Part 2 of Division 4 of the Public Resources Code, relating to emergency services.

LEGISLATIVE COUNSEL'S DIGEST

AB 1203, as amended, Jones-Sawyer. Office of Emergency-Services: Fire Fighter Apprenticeship Program: training: crude oil spills. Services: property insurance surcharge.

Existing law required, by September 1, 2011, the State Board of Forestry and Fire Protection to adopt emergency regulations to establish a fire prevention fee of not more than \$150 for the necessary fire prevention activities of the state that benefit the owners of structures within a state responsibility area.

This bill would repeal the fire prevention fee. The bill would instead create the Disaster Response Fund in the State Treasury. The bill would require all insureds in the state to pay a special purpose surcharge on each commercial and residential fire and multiperil insurance policy issued or renewed on or after January 1, 2016, as specified. Moneys from this surcharge would be deposited in the fund and be appropriated by the Legislature for the purposes of funding emergency activities of the Office of Emergency Services, the Department of Forestry and Fire Protection, and the Military Department, and local public entities for

Corrected 4-8-15—See last page.

AB 1203 -2-

disaster preparedness and response. The bill would also require every admitted insurance company in the state to collect the surcharge and separately identify the surcharge on each affected insurance policy. The bill would provide that the failure of an insured to pay the surcharge would result in the cancellation of his or her policy.

Because the payment of the special purpose surcharge, under the bill, would result in a taxpayer paying a higher tax within the meaning of Section 3 of Article XIIIA of the California Constitution, the bill would require for passage the approval of 2 /₃ of the membership of each house of the Legislature.

Existing law creates the Office of Emergency Services in the office of the Governor, with specified powers and duties relative to coordinating emergency services. Existing law requires the office to contract with the California Fire Fighter Joint Apprenticeship Program to develop a fire service specific course of instruction on the responsibilities of first responders to terrorism incidents. That law also requires the course of instruction to be developed in consultation with individuals knowledgeable about the impact of a terrorist incident, as provided.

This bill would additionally authorize the office to contract with the program to develop a course of instruction on the responsibilities of first responders to incidents involving crude oil spills by rail, and would additionally require the course of instruction to be developed in consultation with individuals knowledgeable about crude oil spills by rail.

Vote: majority ²/₃. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) California is faced with ongoing, increasing disaster threats, 4 which are shared by all Californians and demand a statewide 5 response.
- 6 (b) California's communities must consistently prepare for a 7 wide-range of devastating emergencies, from natural disasters, 8 such as floods, droughts, wildfires, mudslides, and earthquakes,
- 9 to man-caused disasters, such as a hazardous materials release,

-3- AB 1203

a massive explosion, or the dispersal of a biological or chemical agent.

- (c) Catastrophic disasters impact the entire state's economy, the entire state's insurance costs, and the entire state's quality of life.
- (d) Our first goal should be to ensure that man-caused disasters do not happen in the first place. With respect to natural disasters, we must ensure that our communities and our first responders are trained at the highest level, are adequately prepared, and have employed the most effective mitigation strategies.
- (e) When the alarm bell rings, the safety of the public demands that California's state and local government agencies have the ability to aggressively support our first responders in effectively mitigating what will inevitably be the next disaster.
- (f) Disaster response in California relies upon the coordinated role that state and local agencies play in the overall mutual aid emergency response network. There is a critical need to support California's mutual aid system, the essential state and local disaster response connection, by ensuring that local agency first responder services are not threatened by state and local cutbacks.
- (g) The Governor's Office of Emergency Services (OES) is the most experienced emergency management agency in the nation and is charged with, among other things, coordinating state level emergency preparedness, response, and recovery using a centralized communications infrastructure, interagency cooperation, dedicated resources, and expert staff.
- (h) CAL FIRE is the agency responsible for protecting natural resources from fire on land designated by the State Board of Forestry as a State Responsibility Area (SRA). CAL FIRE also serves as the incident command during many of California's most serious disasters in partnership with OES and California's local government participants in the State Mutual Aid System.
- (i) By design, the SRA fee that has been annually imposed on properties and structures since 2012 cannot be used for fire suppression activities, such as fighting fires and acquiring fire suppression equipment.
- (j) In some cases, the SRA fee creates a double or triple layered fee-structure at the local level, which causes a disconnect among taxpayers who may be paying a fee that confers little, if any, local benefit to their local fire department. The SRA fee should be

AB 1203 —4—

repealed in favor of a more comprehensive structure that supports both fire prevention and suppression activities statewide.

- (k) It is in the public's best interest and welfare that the state build on California's base of high-level disaster response readiness by ensuring a dedicated source of revenue that supports local and state fire and emergency disaster response. It is an essential commitment to the safety and well-being of every Californian, no matter where they live.
- 9 SEC. 2. Section 8587.3 is added to the Government Code, to 10 read:
 - 8587.3. (a) There is hereby established in the Office of Emergency Services the California Fire and Rescue Mutual Aid Support Program.
 - (b) (1) On July 1, 2016, and each year thereafter, upon appropriation by the Legislature, the program shall be allocated 50 percent of the funds deposited in the Disaster Response Fund created pursuant to Section 16034 of the Insurance Code, for the purposes specified in this section.
 - (2) The Director of Emergency Services shall allocate the funds specified in paragraph (1) to local public entities providing fire protection within an operational area as specified in Section 8605, that are participants in the Master Mutual Aid Agreement as defined in Section 8561, have, if subject to the requirements of Section 65302.6, adopted a hazard mitigation plan pursuant to that section and are in compliance with the reporting requirements of Section 13110.5 of the Health and Safety Code. The funds shall be allocated to local public entities based upon all of the following:
 - (A) A pro rata share of fees collected for the Disaster Response Fund created pursuant to Section 16034 of the Insurance Code within that operational area.
 - (B) The population served by each local public entity that provides fire protection within that operational area.
 - (C) The specific risk assessment within that operational area based upon hazard maps, community vulnerability and capacity analysis, risk modeling, and direct, indirect, and secondary effects of disasters, as determined by the director.
 - (3) On an annual basis, any funds that are not allocated as specified in paragraph (1) and are not allocated or scheduled to be allocated as set forth in subdivision (l) of Section 16034 of the Insurance Code from the Disaster Response Fund, shall, upon

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appropriation by the Legislature, be allocated to the program for the purposes specified in this section, and shall be allocated by the director pursuant to paragraph (2).

- (c) Local public entities that receive an allocation pursuant to subdivision (b) shall use the funds to enhance or sustain fire and rescue disaster mutual aid capacity to combat the effect of all hazard disasters in any of the following areas:
 - (1) Disaster response capacity.

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- (2) Communications interoperability consistent with standards and specifications established under Article 6.2 (commencing with Section 8592).
- (3) Household and individual preparedness outreach and education.
- (4) Programs to immediately reduce community vulnerability to hazards identified in their approved hazard mitigation plan pursuant to Section 65302.6.
- (d) Local public entities that receive an allocation pursuant to subdivision (b) may use the funds to support personnel, training, exercises, equipment, construction, and other activities that enhance or sustain disaster mutual aid capacity or reduce community vulnerability to disasters.
- (e) For purposes of promoting the implementation and functioning of the program, upon appropriation by the Legislature, the director may allocate funds to reimburse agencies and special districts that provide staff support for operational area or regional fire and rescue coordination.
- (f) Funds allocated to local public entities pursuant to this section shall not be used to supplant any existing funds allocated to that entity by the Office of Emergency Services for fire and rescue services.
- SEC. 3. Section 8587.4 is added to the Government Code, to read:
- 33 8587.4. (a) Beginning on July 1, 2016, and on July 1 every 34 three years thereafter, the Director of Emergency Services, in 35 consultation with the Department of Forestry and Fire Protection,
- 36 FIRESCOPE, and statewide stakeholder organizations representing
- 37 firefighters, fire chiefs, and special fire districts, shall develop a
- 38 strategy for enhancement of mutual aid. The strategy shall do all
- 39 of the following:

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1 (1) Identify eligible purchases, activities, and programs that promote the delivery of mutual aid. 3

- (2) Set goals for mutual aid enhancement.
- (3) Identify criteria for allocations of resources for mutual aid.
- (4) Prescribe the fiscal and administrative oversight of the California Fire and Rescue Mutual Aid Support Program established pursuant to Section 8587.3.
- (b) On a date identified by the Director of Emergency Services, each fire and rescue operational area shall submit a three-year strategy plan, to the director, for the enhancement of fire and rescue disaster mutual aid. The plan shall satisfy the requirements specified in subdivision (a) and shall specify how local public entities within the operational area will use the funds over the next three years.
- SEC. 4. Section 8685 of the Government Code is amended to read:

8685. From any moneys appropriated for that purpose, and subject to the conditions specified in this article, the director shall allocate funds to meet the cost of any one or more projects as defined in Section 8680.4. Applications by school districts shall be submitted to the Superintendent of Public Instruction for review and approval, in accordance with instructions or regulations developed by the Office of Emergency Services, prior to the allocation of funds by the director.

Moneys appropriated for the purposes of this chapter may be used to provide financial assistance for the following local agency and state costs:

- (a) Local agency personnel costs, equipment costs, and the cost of supplies and materials used during disaster response activities, incurred as a result of a state of emergency proclaimed by the Governor, excluding the normal hourly wage costs of employees engaged in emergency work activities. Notwithstanding subdivision (a) of Section 8686, the state share of eligible costs identified in this subdivision shall be up to 100 percent for those projects involving local agencies qualified pursuant to paragraph (2) of subdivision (b) of Section 8587.3 from funds available to the Office of Emergency Services pursuant to subdivision (1) of Section 16034 of the Insurance Code.
- (b) To repair, restore, reconstruct, or replace facilities belonging to local agencies damaged as a result of disasters as defined in

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Section 8680.3. Mitigation measures performed pursuant to subdivision (b) of Section 8686.4 shall qualify for funding pursuant to this chapter.

- (c) Matching fund assistance for cost sharing required under federal disaster assistance programs, as otherwise eligible under this act.
- (d) Indirect administrative costs and any other assistance deemed necessary by the director.
- (e) Necessary and required site preparation costs for mobilehomes, travel trailers, and other manufactured housing units provided and operated by the Federal Emergency Management Agency.
- SEC. 5. Section 16034 is added to the Insurance Code, immediately following Section 16032, to read:
- 16034. (a) The Disaster Response Fund is hereby created in the State Treasury. Funds received by the Office of Emergency Services pursuant to this section shall be deposited into this fund. Funds deposited into this fund shall be appropriated by the Legislature for the purposes of this section to fund the disaster and emergency response activities of the Office of Emergency Services, the Department of Forestry and Fire Protection, and the Military Department.
- (b) Insureds shall pay a special purpose surcharge on each commercial and residential fire and multiperil insurance policy issued or renewed on or after January 1, 2016, equivalent to one of the following:
- (1) Five percent of the premium written on property exposure for commercial or residential fire and multiperil insurance properties located within an operational area as specified in Section 8605 of the Government Code, and within a political subdivision that is not a participant in the Master Mutual Aid Agreement as defined by Section 8561 of the Government Code.
- (2) Three percent of the premium written on property exposure for commercial or residential fire and multiperil insurance properties located within an operational area as specified in Section 8605 of the Government Code, and within a political subdivision that is a participant in the Master Mutual Aid Agreement as defined by Section 8561 of the Government Code.
- (c) The surcharge shall only be applied to new business and renewal transactions. No adjustment shall be made for midterm

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1 increases or decreases in exposure or coverage. The amount of 2 the surcharge shall be calculated to the nearest dollar. 3 Notwithstanding any other law, failure to collect the surcharge 4 from insureds prior to April 1, 2016, shall not result in a penalty, 5 fine, or other liability.

- (d) Every admitted insurer in this state shall collect the disaster response surcharge specified in subdivision (b), which shall be separately identified on each policy, with respect to the property portion of the commercial or residential fire and multiperil insurance policy.
- (e) For those policies on which the surplus line tax is paid by a surplus line broker pursuant to Sections 1775.1 and 1775.5, inclusive, the surplus line broker shall collect the disaster response surcharge with respect to the property portion of any homeowners policy, all risk insurance policy, or named peril insurance policy that specifically includes fire coverage placed with a nonadmitted insurer. If those policies cover multistate risks, the surcharge shall be applied pro rata to that portion of the premium allocated to risks in this state based on the percentage of the property risk located in California.
- (f) (1) Funds received as a result of the surcharge imposed on insureds as a percentage of premiums written on property exposures for both commercial and residential insurance policies shall be remitted by the admitted insurers to the Office of Emergency Services, or other state agency or their agent designated to collect the surcharge on behalf of the Office of Emergency Services, within 45 days following the end of each calendar quarter. The premiums written by admitted insurers for property exposures shall be as stated on lines 1, 4, and 5.1 of the annual statement filed by each insurer pursuant to Section 900.
- (2) Funds received as a result of the surcharge imposed on insureds as a percentage of premiums written on property exposures for both commercial and residential insurance policies placed with a nonadmitted insurer shall be remitted by the surplus line brokers to the Surplus Line Association in the same manner and form as the stamping fee paid on the policies placed with a nonadmitted insurer by a surplus line broker. The Surplus Line Association shall remit the funds received from the surplus line brokers to the Office of Emergency Services, or its designee, within 45 days following the end of each calendar quarter.

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(g) None of the special purpose surcharges shall be considered premiums for any purpose, including the computation of gross premium tax or agent's commission. The full amount of the surcharge is due at inception or renewal of the insurance policy, even if the premium is paid in installments. The amount of each special purpose surcharge shall be separately stated on either a billing or policy declaration send to an insured. Notwithstanding this subdivision, an admitted insurer or surplus line broker may omit collecting of the surcharge from its insured if the expense of collecting the surcharge would exceed the amount of the surcharge and instead remit the amount of the omitted surcharges to the Office of Emergency Services or its designee, provided that nothing in this subdivision shall relieve the admitted insurer or surplus line broker of its obligation to recoup the amount of the surcharge otherwise collectible.

- (h) (1) For commercial policies with combined property and liability coverage, for which the actual property coverage cannot be determined, the admitted insurer shall calculate, and the insured shall remit, the surcharge based upon the ratio of 50 percent attributable to the property coverage. Within 45 days following submission of its annual statement to the National Association of Insurance Commissioners, an admitted insurer shall reconcile its lines 1, 4, and 5.1 surcharge remittances based upon its annual statement.
- (2) For policies for which a surplus line tax is paid by a surplus line broker pursuant to Sections 1775.1 to 1775.5, inclusive, for risks with combined property and liability coverage, the surplus line broker shall calculate and the insured shall remit the surcharge based on a ratio of 50 percent attributable to the property coverage.
- (i) Each admitted insurer and surplus line broker collecting the surcharge shall be required to disclose the surcharge as the "California Disaster Response Surcharge" on the declarations page, the billing statement, or a separate document accompanying the declarations page or billing statement. If an insurer chooses to provide supplemental materials to the policyholders describing the surcharge, the language shall comply substantially with either of the following, as applicable and consistent with subdivision (b):
- (1) "The State of California has imposed a Disaster Response Surcharge on all residential and commercial insurance policies

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issued or renewed on or after January 1, 2016. The purpose of this surcharge is to ensure adequate funding of disaster response and fire and rescue mutual aid services throughout California, including your area. We are required by law to collect the surcharge from our policyholders. The surcharge, which is separately stated on your declarations page or billing statement, is calculated at 5 percent of the total policy premium related to property insurance."

- (2) "The State of California has imposed a Disaster Response Surcharge on all residential and commercial insurance policies issued or renewed on or after January 1, 2016. The purpose of this surcharge is to ensure adequate funding of disaster response and fire and rescue mutual aid services throughout California, including your area. We are required by law to collect the surcharge from our policyholders. The surcharge, which is separately stated on your declarations page or billing statement, is calculated at 3 percent of the total policy premium related to property insurance."
- (j) Failure of an insured to pay the surcharge shall be treated as a failure to pay the premium. Failure to pay the surcharge shall result in cancellation of the policy.
- (k) If a policy is canceled before the end of the term for which it was issued or the end of the period for which a premium has been paid, the refund of the surcharge amount submitted to the Office of Emergency Services or its designee shall be remitted to the insured. However, any assessable policy of insurance that is canceled as of the effective date of the policy, if the entire premium is returned to the insured, and no coverage was ever provided to the insured, shall not be subject to a surcharge. All refunds of previously collected surcharges on those canceled policies shall be applied to reduce the surcharges reported in the same calendar quarter in which the refunded surcharges were made.
- (1) Funds in the Disaster Response Fund shall be distributed, upon appropriation, in accordance with Section 8587.3 of the Government Code and the balance of the fund to the Office of Emergency Services, the Department of Forestry and Fire Protection, and the Military Department for the support of disaster response and fire and rescue mutual aid activities of those departments, and to the Office of Emergency Services or its designee for the actual administrative costs incurred in collecting

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1 the surcharge pursuant to this section, and for the maintenance2 of an adequate reserve.

- (m) Any balance remaining in the fund that is scheduled to be allocated but not yet allocated as described in paragraph (3) of subdivision (b) of Section 8587.3 of the Government Code shall be retained in the fund and carried forward to the next fiscal year.
- (n) The Department of Insurance, the Department of Forestry and Fire Protection, and other state agencies and departments shall cooperate and provide information to the Office of Emergency Services as necessary to implement this program.
- (o) For the purposes of this section, the following definitions apply:
- (1) "Admitted insurer" means an insurer that has secured a certificate of authority from the commissioner as required by Section 700 and is subject to the tax set forth in Section 28 of Article XIII of the California Constitution.
- (2) "Hazard" means the potential impact to people or property as a result of seismic activity, flood, or wildland fire.
- (3) "Surplus line broker" means a person licensed pursuant to Section 1765.2.
- (p) For purposes of this section, "FAIR Plan" established pursuant to Chapter 9 (commencing with Section 10090) of part 1 of Division 2, is an admitted insurer.
- SEC. 6. Chapter 1.5 (commencing with Section 4210) of Part 2 of Division 4 of the Public Resources Code is repealed.
- SECTION 1. Section 8588.11 of the Government Code is amended to read:
- 8588.11. (a) The office shall contract with the California Fire Fighter Joint Apprenticeship Program to develop a fire service specific course of instruction on the responsibilities of first responders to incidents involving crude oil spills by rail and terrorism incidents. The course shall include the criteria for the eurriculum content recommended by the Curriculum Development Advisory Committee established pursuant to Section 8588.10 to address the training needs of both of the following:
- (1) Firefighters in conformance with the standards established by the State Fire Marshal.
- 38 (2) Paramedics and other emergency medical services fire 39 personnel in conformance with the standards established by the 40 Emergency Medical Services Authority.

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(b) The course of instruction shall be developed in consultation with individuals knowledgeable about consequence management that addresses the topics of containing and mitigating the impact of incidents involving crude oil spills by rail or a terrorist incident, including, but not limited to, a terrorist act using hazardous materials, as well as weapons of mass destruction, including any chemical warfare agent, weaponized biological agent, or nuclear or radiological agent, as those terms are defined in Section 11417 of the Penal Code, by techniques including, but not limited to, rescue, firefighting, casualty treatment, and hazardous materials response and recovery.

- (c) The contract shall provide for the delivery of training by the California Fire Fighter Joint Apprenticeship Program through reimbursement contracts with the state, local, and regional fire agencies who may, in turn, contract with educational institutions.
- (d) To maximize the availability and delivery of training, the California Fire Fighter Joint Apprenticeship Program shall develop a course of instruction to train the trainers in the presentation of the first responder training of consequence management for fire service personnel.

23 CORRECTIONS:

24 Digest—Page 2.

25 Digest—Vote Key—Page 2.

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Assembly California Legislature



REGINALD BYRON JONES-SAWYER, SR.

ASSEMBLYMEMBER, FIFTY-NINTH DISTRICT

PUBLIC SAFETY

COMMITTEES

HIGHER EDUCATION

SUBCOMMITTEES BUDGET SUBCOMMITTEE NO.6 ON BUDGET PROCESS, OVERSIGHT & PROGRAM EVALUATION

CHAIR, BUDGET SUBCOMMITTEE

GOVERNMENTAL ORGANIZATION

PUBLIC EMPLOYEES, RETIREMENT

AND SOCIAL SECURITY

NO.5 ON PUBLIC SAFETY

April 9, 2015

Assembly Member Rich Gordon Chair, Assembly Rules Committee State Capitol, Room 3016 Sacramento, CA 95814

Dear Assembly Member Gordon:

I respectfully request to add an Urgency Clause to Assembly Bill 1203. This bill repeals an existing \$150 fire prevention fee, which has been annually imposed on approximately 800,000 property owners since 2012, whose structure is located in State Responsibility Areas (SRAs).

In order to appropriately contend with enforcement of the SRA fee, should this bill become law, we are requesting an urgency so that affected persons do not have to pay this fee again while waiting for the law to go into effect.

Please let me know if you need any other information to complete this process. If you have any questions, please contact Charles Harvey at 319-2059. Thank you for your consideration.

Eginald Byron Jones-Dauger, S1.

Sincerely,

REGINALD BYRON JONES-SAWYER, SR

Assemblymember, 59th District

RBJS: ch

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