

### $\begin{array}{c} \textbf{CHIEF ADMINISTRATIVE OFFICER} \\ \text{LIA LOPEZ} \end{array}$

## Assembly California Legislature Committee on Rules

JAMES RAMOS CHAIR

Monday, September 11, 2023 10 minutes prior to Session State Capitol, Room 126 (Please note time change)

#### **CONSENT AGENDA**

### REQUESTS TO WAIVE JOINT RULE 61(A)(13)

SB 410 (Becker) Powering Up Californians Act
 SB 555 (Wahab) Stable Affordable Housing Act of 2023

Page 2
Page 16

VICE CHAIR WALDRON, MARIE

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CHIEF ADMINISTRATIVE OFFICER
LIA LOPEZ

# Assembly California Legislature

Committee on Rules

JAMES C. RAMOS CHAIR VICE CHAIR MARIE WALDRON

MEMBERS
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SABRINA CERVANTES (D-ALT.) RICK CHAVEZ ZBUR (D-ALT.) DIANE DIXON (R-ALT.)

September 11, 2023

Assembly Rules Committee 1021 O Street, Room 6250 Sacramento, CA 95814

Dear Members of the Committee on Rules:

I write to request that we approve a Joint Rule 61(a)(13) waiver for the following bills so that they may be amended on the Assembly Floor:

SB 410 (Becker) SB 555 (Wahab)

Sincerely,

JAMES C. RAMOS

Chair, Committee on Rules

RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE

PROPOSED AMENDMENTS TO SENATE BILL NO. 410

AMENDED IN ASSEMBLY SEPTEMBER 5, 2023

AMENDED IN ASSEMBLY AUGUST 14, 2023

AMENDED IN ASSEMBLY JUNE 19, 2023

AMENDED IN SENATE MAY 18, 2023

AMENDED IN SENATE MAY 2, 2023

AMENDED IN SENATE MARCH 14, 2023



**SENATE BILL** 

No. 410

### **Introduced by Senator Becker**

February 9, 2023

An act to add Article—14 14.5 (commencing with Section 930) to Chapter 4 of Part 1 of Division 1 of, and to repeal Sections 937 and 938 of, the Public Utilities Code, relating to electricity.

Amendment 1

#### LEGISLATIVE COUNSEL'S DIGEST

SB 410, as amended, Becker. Powering Up Californians Act. Existing law vests the Public Utilities Commission (PUC) with regulatory authority over public utilities, including electrical corporations. Existing law authorizes the PUC to establish an expedited distribution grid interconnection dispute resolution process with the goal of resolving disputes over interconnection applications within the jurisdiction of the PUC in no more than 60 days from the time the dispute is formally brought to the PUC. Existing law requires the State Energy Resources Conservation and Development Commission (Energy Commission), in collaboration with the State Air Resources Board, the PUC, and other relevant stakeholders, to annually gather from state

SB 410 -2-

agencies, as provided, specified entities' fleet data for on-road and off-road vehicles in the medium- and heavy-duty sectors and share that data with electrical corporations to help inform electrical grid planning efforts, as specified. Existing law requires electrical corporations, as part of their distribution planning processes, to consider that produced fleet data, and other available data, to facilitate the readiness of their distribution systems to support the state's anticipated level of electric vehicle charging, as specified.

This bill, the Powering Up Californians Act, would require the PUC to establish, on or before September 30, 2024, reasonable average and maximum target energization time periods, as defined, certain reporting requirements so that electrical corporation performance can be tracked and improved, and a procedure for customers to report energization delays to the PUC, as provided. The bill would require the PUC to require the electrical corporation to take remedial actions necessary to achieve the PUC's targets and would require all reports to be publicly available, among other reporting requirements.

The bill would require, as part of each report, including any updates, and in each general rate case application, each electrical corporation to include a detailed analysis of its current qualified staffing level and future required qualified staffing level for each job classification, as specified, among other requirements related to staffing and apprentice training. The bill would, among other requirements placed on electrical corporations, require an electrical corporation to consider, in its annual distribution planning process, known load, and projections of load provided by the Energy Commission, in addition to certain standards, plans, regulations, policies, and requirements. The bill would, until January 1, 2027, require the PUC to ensure that electrical corporations have each electrical corporation has sufficient and timely recovery of costs, as specified. If requested by the electrical corporation, the bill would, until January 1, 2027, require the PUC to authorize, within 90 180 days of the request, the use of a one-way balancing account mechanism or other ratemaking mechanism that, among other things, authorizes electrical corporations the electrical corporation to track costs for emergent energization projects placed in service after January 1, 2024, that exceed the costs included in the electrical corporation's annual authorized revenue requirement for energization, as specified. The bill would, until January 1, 2027, require electrical corporations, an electrical corporation, as part of their its request for a one-way balancing account, ratemaking mechanism, to

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**SB 410** 

RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE

file include in its request specified information, including, among other information, a detailed summary of energization costs authorized in their its current general rate case or any other proceeding. The bill would, until July 1, 2028, require an electrical corporation that requests the use of a one-way balancing account mechanism or other ratemaking mechanism to agree to retain an independent third-party auditor to review the electrical corporation's business practices and procedures for energizing new customers and how the electrical corporation is planning for demand growth, prohibit the electrical corporation from recovering the costs of the third-party auditor from ratepayers, and require the third-party auditor to report to the PUC on a biannual basis, as specified. The bill would authorize the PUC to modify or adjust the above-described bill's requirements for any electrical corporation with fewer than 100,000 service connections, as individual circumstances merit. The bill would not apply to an electrical cooperative.

Under existing law, a violation of the Public Utilities Act, or of an order, decision, rule, direction, demand, or requirement of the PUC is a crime. Because this bill would be a part of the act, and because a violation of a PUC action implementing its requirements would be a crime, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

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Page 3
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SECTION 1. Article 14 (commencing with Section 930) is added to Chapter 4 of Part 1 of Division 1 of the Public Utilities Code, to read:

Article 14. Powering Up Californians

Article 14.5 (commencing with Section 930) is added to Chapter 4 of Part 1 of Division 1 of the Public Utilities Code, to read:
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Amendment 2

SB 410 —4—

RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE

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Article 14.5. Powering Up Californians

- 930. This act shall be known, and may be cited, as the Powering Up Californians Act.
- 931. For purposes of this article, the following definitions apply:
- (a) "Electrification" means any new, expanded, or change in use of electricity related to the policies described in Section 933, including, but not limited to, in the industrial, commercial, agricultural, housing, or transportation sectors.
- (b) "Energization" and "energize" mean connecting new customers to the electrical grid, establishing adequate electrical capacity to provide service for a new customer, or upgrading electrical capacity to provide upgraded service to an existing customer. "Energization" and "energize" do not include activities related to connecting electricity supply resources.
- (b) "Energization" and "energize" mean connecting customers to the electrical distribution grid and establishing adequate electrical distribution capacity or upgrading electrical distribution or transmission capacity to provide electrical service for a new customer, or to provide upgraded electrical service to an existing customer. The determination of adequate electrical distribution capacity includes consideration of future load. "Energization" and "energize" do not include activities related to connecting electrical supply resources.
- (c) "Energization time period" means the elapsed time beginning when the electrical corporation receives a substantially complete energization project application and ending when the electric service is installed and energized.
- 11 932. (a) The Legislature finds and declares all of the following: (a)
  - (1) It is the policy of the state to reach carbon neutrality no later than 2045 and to maintain net negative emissions of greenhouse gases after 2045. To meet these goals and federal, state, regional, and local air quality and decarbonization standards, plans, and regulations, projections from the commission and the Energy Commission show the need for a large increase in both the quantity of electricity used and the functions for which electricity will be used.
- 20 <del>(b)</del>

**Amendment 3** 

Amendment 4 Amendment 5

**Amendment 6** 

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**SB 410** 

RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE

Page 4

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Page 5

(2) To meet these decarbonization goals and federal, state, regional, and local air quality and decarbonization standards, plans, and regulations, the state's electrical distribution systems must be substantially upgraded, new customers must promptly connect to the electrical distribution system, and existing customers must have their service level promptly upgraded.

<del>(c)</del>

- (3) There are many reports of large housing developments that are unable to be promptly energized. California has an urgent need to increase its supply of housing, requiring both new electrical distribution capacity and the prompt energization of new housing.
- (4) There are many reports of individual customers who are unable to have their electrical service promptly upgraded or energized and charging stations for light-duty, medium-duty, and heavy-duty vehicles and off-road vehicles, vessels, trains, and equipment that are unable to be promptly energized. These delays may inhibit the state's ability to meet its decarbonization goals and federal, state, regional, and local air quality and decarbonization standards, plans, and regulations.

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- (5) To improve the speed at which energization and service upgrades are performed, electrical corporations that distribute each electrical corporation that distributes electricity must improve their its advance planning, engineering, and construction of increased distribution and transmission system capacity.
- (6) Paragraph (1) of subdivision (s) of Section 712.8 requires the operator of the Diablo Canyon powerplant to submit annually to the commission for its review the amount of compensation earned under paragraph (5) of subdivision (f) of Section 712.8, how it was spent, and a plan for prioritizing the uses of the compensation the next year. Paragraph (1) of subdivision (s) of Section 712.8 also provides that to the extent that it is not needed for Diablo Canyon, that compensation shall be spent on critical public purpose priorities, one of which is accelerating customer and generator interconnections.

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(7) Electrifying transportation and buildings may put downward pressure on rates by spreading fixed costs over more kilowatthours of usage.

**Amendment 7** 

**Amendment 8** 

**Amendment 9** 

Amendment 10 Amendment 11

**Amendment 12** 

**Amendment 13** 

SB 410 —6—

Page 5

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(8) Delays in energization, including service upgrades, are costly both to the customers awaiting service and to other customers deprived of the downward pressure on rates.

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+ (9) To carry out the planning, engineering, and construction of electrical distribution systems needed to promptly serve customers, electrical corporations that distribute each electrical corporation that distributes electricity must recruit, train, and retain an adequately sized, qualified workforce.

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(10) The commission should establish target deadlines for utilities that distribute electricity to energize new customers and upgrade the service of existing customers.

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(11) The commission should establish reporting requirements for electrical corporations that distribute requiring each electrical corporation that distributes electricity to report the extent to which they comply it complied with the target deadlines and the reasons for their its noncompliance.

- (b) Nothing in paragraph (6) of subdivision (a) changes the requirements of Section 712.8.
- 933. It is the policy of the state that electrical corporations do each electrical corporation does all of the following:
- (a) Upgrade the state's electrical distribution systems as needed and in time to achieve the state's decarbonization goals and implement federal, state, regional, and local air quality and decarbonization standards, plans, and regulations.
- (b) Comply with their its obligation to serve, as provided in Section 451, by conducting sufficient advance planning, engineering, and construction of increased distribution system capacity so that customers can be energized without substantial delay.
- (c) Promptly energize new customers, including by ensuring that new housing, new businesses, *new electric equipment in buildings*, and new charging for light-duty, medium-duty, and heavy-duty vehicles and off-road vehicles, vessels, trains, and equipment can be used without delay caused by a failure of the utility electrical corporation to implement energization projects.

(d) Promptly upgrade service when needed by customers.

RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE Amendment 14

**Amendment 15** 

**Amendment 16** 

**Amendment 17** 

Amendments 18 & 19

**Amendment 20** 

Amendment 21 Amendment 22

**Amendment 23** 

**Amendment 24** 

**Amendment 25** 

**Amendment 26** 

\_7\_ SB 410

RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE

Page 5

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(e) Recruit, train, and retain an adequately sized and qualified workforce to carry out the planning, engineering, and construction of electrical distribution systems needed to promptly serve customers seeking energization and service upgrades without sacrificing other necessary activities of the workforce.

Page 6

- 934. (a) On or before September 30, 2024, the commission shall do-all *both* of the following:
- (1) Establish reasonable average and maximum target energization time periods. The targets shall ensure that work is completed in a manner that minimizes delay in meeting the date requested by the customer to the greatest extent possible and prioritizes work in a manner consistent with Sections 932 and 933. The targets may vary depending on the complexity and magnitude of the work required and uncertainties regarding the readiness of the customer project needing energization. The targets may also recognize any factors beyond the electrical corporation's control.
- (2) Establish requirements for an electrical corporation to report to the commission, at least annually, so that electrical corporation performance can be tracked and improved. Electrical corporation reporting shall include the average, median, and standard deviation time between receiving an application for energizing the electrical service, explanations for energization time periods that exceed the target maximum for energization projects, constraints and obstacles to each type of energization such as funding limitations, qualified staffing availability, or equipment availability, and any other information required by the commission.

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- (2) Establish a procedure for customers to report energization delays to the commission.
- (b) If energization time periods exceed the commission's target averages or if the electrical corporation has a substantial number of energization projects that exceed the commission's target maximums, the electrical corporation shall include in its *annual* report pursuant to paragraph (2) of subdivision (a) a strategy for meeting the targets in the future. The commission may request modification of the electrical corporation's strategy to ensure the electrical corporation meets targets promptly and consistent with the policies set forth in Section 933.

(c) Electrical corporations Each electrical corporation shall report anonymized or averaged data to the extent necessary to

**Amendment 27** 

**Amendment 28** 

Amendment 29 Amendment 30

**Amendment 31** 

SB 410 —8—

Page 6

prevent identifying individual customers. The commission shall require all reports to be publicly available.
 (d) The commission shall require the electrical corporation to

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take remedial actions necessary to achieve the commission's targets. targets established pursuant to paragraph (1) of subdivision (a).

Page 7

(e) The commission shall periodically update the energization time periods established in paragraph (1) of subdivision (a) and the electrical corporation's annual reporting requirements to reflect changed circumstances, new information, and experience.

935. (a) As part of each report required pursuant to paragraph (2) of subdivision (a) of Section 934, annual report, including any updates pursuant to subdivision (e) of Section 934, and in each general rate case application, each electrical corporation shall include a detailed analysis of its current qualified staffing level and future required qualified staffing level for each job classification needed to be consistent with the findings and achieve the policies and requirements of this article.

- (b) The commission shall require each electrical corporation to have adequate qualified staffing needed to be consistent with the findings and achieve the policies and requirements of this article.
- (c) For job classifications that have apprentice training requirements, the commission shall require each electrical corporation to maintain a pipeline of apprentices sufficient to meet future qualified staffing needs, subject to any limitations based on safe staffing ratios.
- 936. (a) In addition to the requirements of Section 740.21, the commission shall require an electrical corporation to do both of the following:
- (1) Consider, in its annual distribution planning process, all of the following:
  - (A) Federal, state, regional, and local air quality and decarbonization standards, plans, and regulations.
- (B) The transportation and building electrification policies of state law.
- (C) State agency, local agency, and local government plans and requirements related to housing, economic development, critical facilities, transportation, and building electrification.
- (D) Known load, and projections of load provided by the Energy Commission.

RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE

**Amendment 32** 

**Amendment 33** 

\_9\_ SB 410

## RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE

Page 7

Page 8

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(E) Projections of load that exceed forecasts provided by the Energy Commission.

(2) Adopt and implement plans to satisfy the policies set forth in Section-933 933, to support achieving the requirements listed in subparagraphs (A) to (C), inclusive, of paragraph (1), and to meet the energization time periods established pursuant to paragraph (1) of subdivision (a) of Section-934. 934, including any updates pursuant to subdivision (e) of Section 934.

(b) For purposes of subparagraph (E) of paragraph (1) of subdivision (a), an electrical corporation may only use a projection of load that exceeds forecasts provided by the Energy Commission if the electrical corporation provides to the commission detailed information on how the forecasts are developed and what state or local policies or customer requests necessitated the alternative forecast.

937. (a) The commission shall ensure that electrical corporations have each electrical corporation has sufficient and timely recovery of costs to be consistent with the findings and achieve the policies and requirements of this article, including for emergent electrification energization projects.

(b) If requested by the electrical corporation, the commission shall authorize, within 90 180 days of the request, the use of a one-way balancing account mechanism or other ratemaking mechanism that does all of the following:

(1) Authorizes-electrical corporations the electrical corporation to track costs for emergent energization projects placed in service after January 1, 2024, that exceed the costs included in the electrical corporation's annual authorized revenue requirement for energization, as established in the electrical corporation's general rate case or any other proceeding.

(2) Requires the commission to establish an up-front annual cap on the amount that each electrical corporation can recover within the—account. *mechanism*. Before establishing the cap, the commission shall review all information submitted by the electrical corporation pursuant to subdivision (c).

(3) Requires the commission to authorize the recovery of costs tracked within the account mechanism through an annual rate adjustment—if until it determines whether the costs are just and reasonable. The commission may authorize the recovery of costs subject to refund after the commission reviews the reasonableness

**Amendment 34** 

**Amendment 35** 

**Amendment 36** 

**Amendment 37** 

Amendments 38 & 39

Amendments 40 & 41 Amendment 42

**Amendment 43** 

Amendments 44 & 45 Amendment 46

**SB 410 — 10 —** 

Page 8

of the costs in the general rate case or another proceeding. 27 reasonable in the electrical corporation's next general rate case. The commission shall require the electrical corporation to include in its next general rate case application a demonstration that the costs incurred were just and reasonable. Any costs that the commission finds were not just and reasonable shall be subject to +refund. +

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(4) Requires only costs associated with energization to be included in the-account. mechanism and requires costs to be tracked using the same cost categories as used by the electrical corporation in its general rate case application.

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(5) Prevents the electrical corporation from recovering any costs through the account mechanism in any year until its documented revenue requirement recorded spending for energization projects exceeds its annualized revenue requirements for energization projects as established in the electrical corporation's general rate

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(c) Electrical corporations, An electrical corporation, as part of their its request for a one-way balancing account ratemaking mechanism pursuant to subdivision (b), shall-file include in its request all of the following:

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Page 9

(1) A detailed summary of energization costs authorized in their its current general rate case or any other proceeding.

(2) Requested energization costs in-their its pending general rate case. case, if it has a pending case. (3) Costs authorized for other purposes in-their its current

general rate case or any other proceeding but used for energization. (4) The number of anticipated energization projects per year

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that are expected to be started or completed. (5) If the electrical corporation is an operator, as defined in Section 25548.1 of the Public Resources Code, the amount of the compensation identified in paragraph (1) of subdivision (s) of Section 712.8 that it has forecasted it will spend on energization.

(d) The commission shall ensure that electrical corporations

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improve each electrical corporation improves upon energization planning, consistent with the requirements of Section 936, when requesting an authorized revenue requirement during the electrical corporation's general rate case, in order to minimize the need for any-account ratemaking mechanism authorized pursuant to this

section.

RN 23 21645 03 09/08/23 01:44 PM **SUBSTANTIVE** 

**Amendment 47** 

Amendments 48 & 49

Amendments 50, 51 & 52 Amendment 53

Amendment 54

**Amendment 55** Amendment 56 Amendment 57

**Amendment 58** 

**Amendment 59** 

**Amendment 60** 

**—11 —** 

**SB 410** 

## RN 23 21645 03 09/08/23 01:44 PM **SUBSTANTIVE**

Page 9

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(e) This section shall be repealed on January 1, 2027.

938. (a) The commission shall require an electrical corporation that requests the use of a one-way balancing account mechanism, or other ratemaking mechanism, pursuant to Section 937, as a condition of authorizing the use of the mechanism, to satisfy all of the following requirements:

- (1) The electrical corporation shall agree to retain an independent third-party auditor, which shall be selected by the commission based on nonbinding recommendations from the electrical corporation, to review the electrical corporation's business practices and procedures for energizing new customers and how the electrical corporation is planning for demand growth, including new customer energizations.
- (2) The electrical corporation shall not recover the costs of the third-party auditor from ratepayers.
  - (3) The third-party auditor shall review all of the following:
- (A) The electrical corporation's customer energization requests for the previous three years.
- (B) The electrical corporation's projections of customer demand growth included in the electrical corporation's distribution plan, including growth in new customers and growth in demand from existing customers.
- (C) The electrical corporation's qualified staffing levels and future anticipated staffing needs to meet projections for customer demand growth, including the ability of the electrical corporation to sufficiently build its workforce.
- (D) Funding requested by the electrical corporation to support energization requests for the previous three years in the general rate case or any other proceeding, and the efficacy of those previous requests in meeting customer demand.
- (E) Commission authorized funding for the electrical corporation to support energization for the previous three years, future authorized funding, and authorized changes to the electrical corporation's business practices or structures to improve its ability to respond to changing customer demand.
- (F) The electrical corporation's performance in meeting energization time periods established by the commission pursuant to this article.

**Amendment 61** 

Page 10

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SB 410 — 12 —

Page 10 11

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(G) The electrical corporation's performance in meeting its internally established energization time periods over the prior 10 years or longer, as necessary.

- (H) Any other metrics deemed relevant by the commission or third-party auditor to support a thorough evaluation of the electrical corporation's energization performance, including to identify and correct past flaws and to identify future best practices.
- (4) The third-party auditor shall evaluate the electrical corporation's current and future energization performance and make recommendations as to whether the electrical corporation is adequately meeting and anticipating customer demand, adequately training and retaining an adequate workforce, and is funded at sufficient levels to meet forecasted demand growth.
- (5) The third-party auditor shall report to the commission on a biannual basis. The reports of the auditor shall be posted on the commission's internet website and reported to the appropriate policy committees of the Legislature.
- + (b) The electrical corporation shall retain an independent third-party auditor as provided in paragraph (1) of subdivision + (a) before the commission authorizes use of the ratemaking mechanism pursuant to Section 937. The work of the auditor + described in paragraphs (3), (4), and (5) of subdivision (a) may + occur after the electrical corporation requests authorization for + the ratemaking mechanism but shall occur before July 1, 2028. + The commission's 180-day deadline for authorizing the mechanism + provided in paragraph (b) of Section 937 shall not be affected by + whether the auditor has completed the work described in paragraphs (3), (4), and (5) of subdivision (a).

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- + (c) This section shall become inoperative on July 1, 2028, and, as of January 1, 2029, is repealed.
  - 939. The commission may modify or adjust the requirements of this article for any electrical corporation with fewer than 100,000 service connections, as individual circumstances merit.
  - 939.5. This article shall not apply to an electrical cooperative, as defined in Section 2776.
- SEC. 2. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or

RN 23 21645 03 09/08/23 01:44 PM SUBSTANTIVE

**Amendment 62** 

**Amendment 63** 

**Amendment 64** 

-13-**SB 410**  RN 23 21645 03 09/08/23 01:44 PM **SUBSTANTIVE** 

infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of Page 10 38

the Government Code, or changes the definition of a crime within

the meaning of Section 6 of Article XIII B of the California

Constitution.

Page 11



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RN 23 21731 09 09/10/23 02:50 PM SUBSTANTIVE

PROPOSED AMENDMENTS TO SENATE BILL NO. 555

AMENDED IN SENATE MAY 22, 2023

AMENDED IN SENATE APRIL 17, 2023

SENATE BILL

No. 555

#### **Introduced by Senator Wahab**

February 15, 2023

An act to add Chapter 5.6 (commencing with Section 50610) to Part 2 of Division 31 of the Health and Safety Code, relating to housing.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 555, as amended, Wahab. Stable Affordable Housing Act of 2023. Existing law establishes the Department of Housing and Community Development and sets forth its powers and duties. Existing law establishes various programs providing assistance for, among other things, emergency housing, multifamily housing, farmworker housing, homeownership for very low and low-income households, and downpayment assistance for first-time homebuyers. Existing law requires the department to, on or before December 31 of each year, submit an annual report to the Governor and both houses of the Legislature on the operations and accomplishments during the previous fiscal year of the housing programs administered by the department, as prescribed.

This bill, the Stable Affordable Housing Act of 2023, would declare a 10-year goal of creating 1.2 million units of social housing through a mix of acquisition and new production and a 5-year goal of creating 600,000 units of social housing through a mix of acquisition and new production, of which no less than 200,000 units are affordable to extremely low and very low income households, as defined. This bill



**SB 555** 

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would require the department, no later than January 1, 2025, December 31, 2026, to-develop, adopt, and submit to the Legislature complete a California Social Housing Plan for achieving the aforementioned goals, as specified. The bill would make related findings and declarations. Study consisting of a comprehensive analysis of the opportunities, resources, obstacles, and recommendations for the creation of housing that is affordable, as defined, and social housing, as defined, at scale, to assist in meeting the need identified in the statewide projections for below market rate housing affordable to households with extremely low, very low, low, and moderate incomes in the 6th Regional Housing Needs Assessment cycle. The bill would require the study to include, among other things, an analysis of the funding, public lands, and other resources and opportunities that are, or can be made, available to achieve certain goals of the state related to housing supply. The bill would require the department to include the study in the annual report to the Governor and the Legislature described above.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

Page 2

SECTION 1. Chapter 5.6 (commencing with Section 50610) is added to Part 2 of Division 31 of the Health and Safety Code, to read:

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Chapter 5.6. Stable Affordable Housing Act of 2023

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50610. This chapter shall be known, and may be cited, as the Stable Affordable Housing Act of 2023.

9 50611. (a) The Legislature finds and declares all of the 10 following:
11 (1) The private housing market has failed to meet the needs of

(1) The private housing market has failed to meet the needs of the vast majority of California residents, who are unable to afford market rents. Increasingly, housing speculation and financialization in the rental market is driving rents higher, even as new market-rate

housing is produced. Today, more than one-quarter of California renters are severely rent burdened, meaning they spend over

one-half of their income on rent alone, and the unaffordability of

18 rents is a major driver of homelessness.

RN 23 21731 09 09/10/23 02:50 PM SUBSTANTIVE

-3-

**SB 555** 

RN 23 21731 09 09/10/23 02:50 PM **SUBSTANTIVE** Amendment 1

(2) It is the goal of the state, as reflected in its Regional Housing Need Determination for the sixth Regional Housing Needs Assessment (RHNA) cycle, to create 2,500,000 new housing units, of which at least 1,000,000 must be affordable to households with low, very low, and extremely low incomes and of which an additional 400,000 must be affordable to households of moderate incomes. Together, housing affordable to lower and moderate households accounts for 58 percent of the overall projected housing need.

**Amendment 2** 

Page 2 19 (2)

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Page 3

(3) Affordable housing produced through the federal Low-Income Housing Tax Credit program is an essential part of California's housing stock, but is not sufficient to meet the need for housing affordable to those who cannot afford market rents. Moreover, the expiration of affordability covenants each year threatens to revert affordable units to market rents.

**Amendment 3** 

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Amendment 4

(4) The solution to the intertwined crises of rental unaffordability and homelessness must include a robust sector of social housing, housing that offers below-market rents affordable to households of all income levels who are unable to afford market rents and that is permanently shielded from the speculative market. This work can be accomplished only through a robust partnership between the state and the federal government, including a significant infusion of federal funding resources and policy reforms at both the state and federal levels.

**Amendment 5** 

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**Amendment 6** 

(5) California has a growing social housing sector, comprised of housing acquired, produced, and managed by public entities, public housing authorities, community land trusts, community development corporations, and nonprofit affordable housing developers. This bill will set California on a course to scale up its nascent social housing sector to meet the scale of the need, now and for future generations.

Amendment 7

(b) It is the intent of the Legislature in enacting this chapter to define social housing, to set an ambitious goal for identify tools to help achieve the state's goals for lower and moderate-income housing by creating social housing through both new production and preservation of existing units, units and to establish the means

Amendments 8 & 9

for achieving that goal. evaluate potential future legislation based

SB 555 —4—

on a comprehensive study of resources, constraints, and opportunities for creating below market rate housing that includes both affordable and social housing options.

Page 3

50612. (a) The state hereby declares a 10-year goal of creating 1.2 million units of social housing through a mix of acquisition and new production.

(b) The state declares a five-year goal of creating 600,000 units of social housing through a mix of acquisition and new production, of which no less than 200,000 units are affordable to extremely low and very low income households.

10 <del>50613.</del>

+ 50612. For purposes of this chapter, the following definitions apply: chapter:

(a) "Afford" and "affordable" mean that a household pays no more than 30 percent of its household income on rent. A household is unable to afford market rent if median rents in the area exceed 30 percent of its income.

+ ( $\hat{b}$ ) "Affordable rent" has the same meaning as defined in + Section 50675.2.

+ (c) "Department" means the Department of Housing and + Community Development.

16 <del>(b)</del>

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(d) "Extremely low income" has the same meaning as the term "extremely low income households" is defined in Section 50106.

19 <del>(e)</del>

+ (e) "Limited-equity housing cooperative" has the same meaning as the term is defined in Section 817 of the Civil Code.

21 <del>(d)</del>

22 (f) "Low-income" has the same meaning as the term "lower 23 income households" is defined in Section 50079.5.

24 <del>(e)</del>

+ (g) "Mission-driven nonprofit entity" includes both of the 25 following:

26 (1) "Eligible nonprofit corporation" as defined in subparagraph 27 (D) of paragraph (3) of subdivision (a) of Section 2924m of the 28 Civil Code.

29 (2) "Community land trust" as defined in Section 402.1 of the 30 Revenue and Taxation Code.

31 <del>(f)</del>

RN 23 21731 09 09/10/23 02:50 PM SUBSTANTIVE

**Amendment 10** 

**Amendment 11** 

**Amendment 12** 

**Amendment 13** 

**Amendment 14** 

Amendment 15

**Amendment 16** 

Amendment 17

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**SB 555** 

RN 23 21731 09 09/10/23 02:50 PM SUBSTANTIVE

Page 3

Page 4

(h) "Moderate income" has the same meaning as the term "persons and families of moderate income" is defined in Section 50093.

<del>(g)</del>

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(i) "Public agency" means the state, any county, city, city and county, district, redevelopment agency, housing authority, or any other political subdivision of the state.

37 <del>(h</del>

+ (j) "Social housing" means housing that meets all of the following requirements:

(1) The housing units are owned and managed by a public

(1) The housing units are owned and managed by a public agency, a local authority, a limited-equity housing cooperative, or a mission-driven nonprofit entity solely for the benefit of residents and households unable to afford market rent.

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- (2) Each social housing development contains housing units that accommodate a mix of household income ranges, including extremely low, very low, low-, and moderate-income households unable to afford market-rent, and all housing units are permanently decd-restricted affordable to households at each of those income levels. rent.
- (3) Residents of the housing units enjoy full protection against termination without just cause or for any discriminatory, retaliatory, or other arbitrary reason, and shall be afforded due process prior to being subject to eviction procedures.
- (4) The housing units are protected for the duration of their useful life, and the land associated with the housing units is protected permanently, from being sold or transferred to any private person or for-profit entity or a public-private partnership.
- (5) Residents have the right to participate directly and meaningfully in decisionmaking affecting the operation and management of the housing units in which they reside.

20 <del>(i)</del>

- (k) "Social housing development" includes both newly constructed units of social housing and market units or other housing units preserved or rehabilitated as social housing.
- + (l) "Study" means the California Social Housing Study required + by Section 50613.

23 <del>(j)</del>

24 (m) "Very low income" has the same meaning as the term "very low income households" is defined in Section 50105.

**Amendment 18** 

Amendment 19

**Amendment 20** 

**Amendment 21** 

Amendment 22

**Amendment 23** 

**SB 555** 

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Page 4

26 <del>50614.</del>

50613. (a) No later than January 1, 2025, December 31, 2026, 27 the department shall-develop, adopt, and submit to the Legislature complete a California Social Housing Plan for achieving the goals set forth in Section 50612. Study. The study shall consist of a comprehensive analysis of the opportunities, resources, obstacles, and recommendations for the creation of affordable and social housing at scale, to assist in meeting the need identified in the statewide projections for below market rate housing affordable to households with extremely low, very low, low, and moderate incomes in the sixth Regional Housing Needs Assessment cycle. The department shall enlist in the development of the study broad 29 30 participation of residents unable to afford market rents and public agencies and mission-driven nonprofit entities with the capacity 31 to provide social housing in the development of the plan. entities. 33 The plan study shall include all both of the following:

(1) An analysis of all of the following:

(A) Funding, public lands, and other resources and opportunities that are, or can be made, available to achieve the goals.

(B) The capacity and capacity building needs of public agencies and mission-driven nonprofit entities to achieve the goals.

(C) Constraints and obstacles to achieving the goals, including capital financing and long-term operations and maintenance needs.

(D) The range of models for creating social housing that are currently in practice, or that public agencies or mission-driven nonprofit entities plan to put into practice, in implement both inside and outside California, including the opportunities, needs, and potential for creating social housing at various income levels specific to each model.

(E) Tenant protections consistent with each model analyzed pursuant to subparagraph (D) that provide long-term stability, including the most protective provisions feasible.

<del>(E)</del>

(F) The benefits to impacts on job creation and local economies that could be achieved by using locally based, union-represented workforces for construction and maintenance of social housing.

(G) Federal funding, resources, and policy initiatives required to meet the housing needs projected by the sixth Regional Housing Needs Assessment cycle.

RN 23 21731 09 09/10/23 02:50 PM SUBSTANTIVE Amendments 24 & 25

Amendment 26 Amendment 27

**Amendment 28** 

Amendment 29 Amendments 30 & 31

**Amendment 32** 

**Amendment 33** 

Amendments 34 & 35

Amendment 36

Page 5

**—7 —** 

SB 555

RN 23 21731 09 09/10/23 02:50 PM SUBSTANTIVE

+ (H) Any other subjects the department identifies through the + course of preparing this study that would contribute to meeting + the housing needs projected by the sixth Regional Housing Needs + Assessment cycle.

**Amendment 37** 

(2) A plan-Recommendations to the state based on the study for all of the following:

Amendment 38

(A) Utilizing the funding, public lands, and other resources and opportunities to achieve the goals, meet the housing needs projected by the sixth Regional Housing Needs Assessment cycle, to create housing affordable to households with moderate, low, very low, and extremely low incomes, including social housing, in collaboration between public agencies and mission-driven nonprofit entities, with a portion of the goal allocated to each model for creating social housing analyzed pursuant to subparagraph (D) of paragraph (1).

(B) Removing constraints and obstacles to achieving the goals, including constraints on the use of public land and public funding that do not require legislative action.

(3) Recommendations to the Legislature for all of the following:

(C) Making additional resources available, including potential revenue sources for a social housing-fund, including federal funding sources that are necessary.

21 <del>(B)</del>

Page 5

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+ (D) Removing constraints and obstacles to the goals.

22 <del>(C)</del>

+ (E) Creating new housing development and property 23 management capacity at the state level, including a state Social 24 Housing Authority.

(4) A schedule of specific implementing actions and programs to achieve the goals, including actions needed to prevent the expiration of affordability covenants attached to existing affordable housing.

(b) (1) Notwithstanding Section 10231.5 of the Government Code, the department shall submit an annual report to the Governor and the Legislature, beginning January 1, 2026, on the state's progress toward achieving the goals of this chapter, the implementation status and outcomes of all programs and actions, and recommendations for executive and legislative action.

**Amendment 39** 

Amendment 40

**Amendment 41** 

**Amendment 42** 

**Amendment 43** 

**SB 555** 

**—8—** 

RN 23 21731 09 09/10/23 02:50 PM SUBSTANTIVE

- Page 5 35 (2) A report to be submitted pursuant to this subdivision shall be submitted in compliance with Section 9795 of the Government
  - 37 Code.
    - + (b) The department shall include the study completed pursuant
  - + to this section in the annual report for the 2027 calendar year
  - + required by Section 50408.